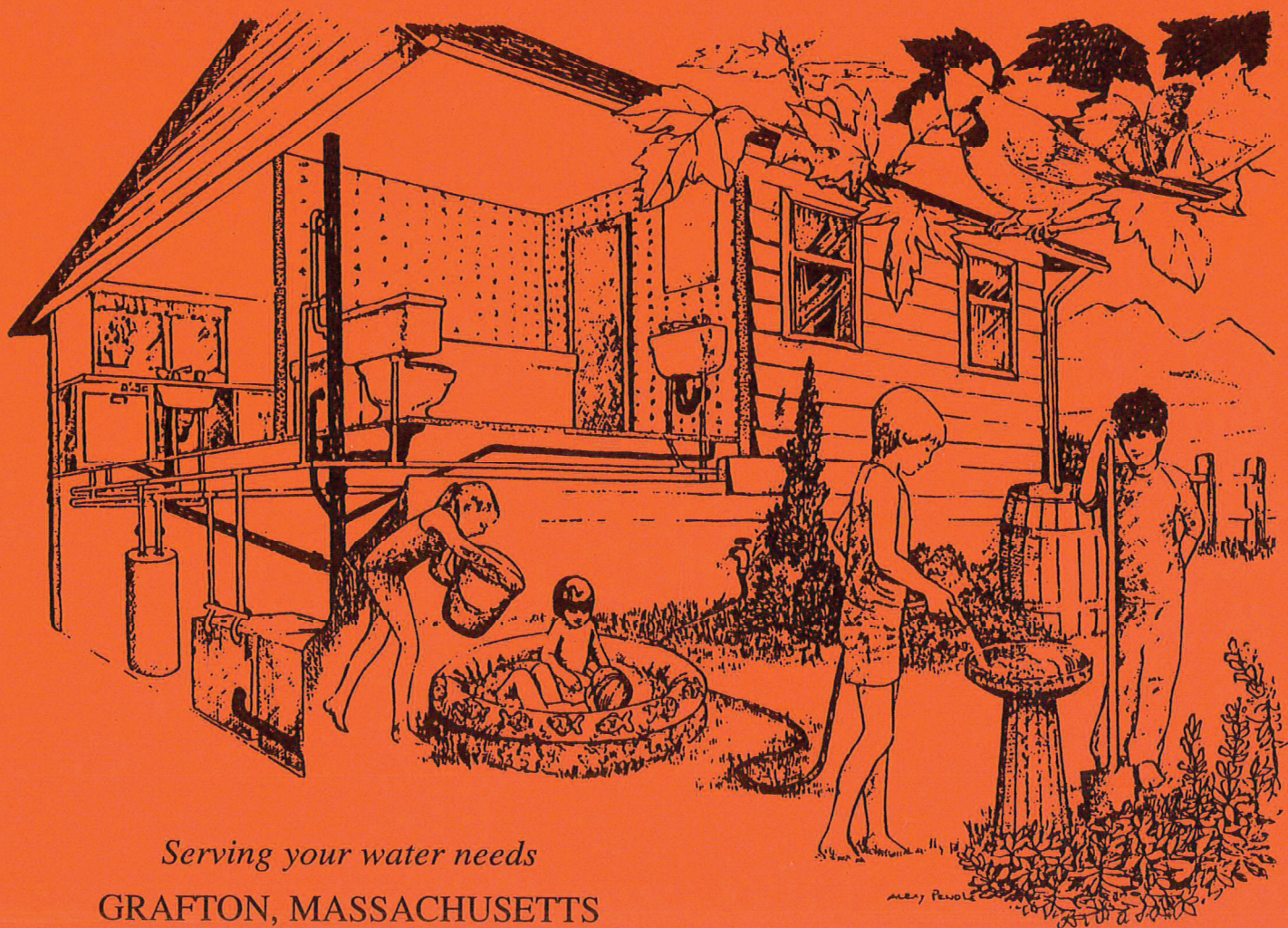

ANNUAL REPORTS

of the

OFFICERS

Grafton Water District

for 2025



Serving your water needs
GRAFTON, MASSACHUSETTS

**REPORTS OF THE OFFICIALS OF THE
GRAFTON WATER DISTRICT-FOR THE YEAR 2025**

DISTRICT ELECTED OFFICIALS

BOARD OF WATER COMMISSIONERS

Kenneth Grew.....Term Expires 2026

Robert Frederico.....Term Expires 2027

Michael Corda.....Term Expires 2028

MODERATOR

Peter AdamsTerm Expires 2026

CLERK

Rebecca Corda.....Term Expires 2026

EMPLOYEES

OPERATIONS SUPERINTENDENT.....Dave Erickson

SPECIAL PROJECTS COORDINATOR.....Matthew Pearson

OFFICE MANAGER.....Melissa Moore

OFFICE ASSISTANT.....Marlo Maynard

UTILITY OPERATOR/ BUSINESS MANAGER.....Adam Rauktis

UTILITY OPERATOR.....William Cournoyer

UTILITY OPERATOR.....Taylor Joncas

UTILITY OPERATOR.....Timothy Catacchio

YEARLY APPOINTMENTS

TREASURER.....Wendy Graves

COUNSEL.....Stephen F. Madus

Grafton Water District

Annual Meeting

April 29, 2025

Moderator Peter Adams called the meeting to order, at 5:30pm.

Article 1

A motion was made by Commissioner Ken Grew and seconded by Commissioner Michael Corda, to see if the District will accept the Annual Report of the District Commissioners or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote, and the article passed unanimously.

Article 2

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew, to see if the District will accept the Annual Report of the District Treasurer or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote, and the article passed unanimously.

Article 3

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to see if the District will vote to appropriate from the sum of two million, eight hundred and one thousand, two hundred and ninety-nine dollars and no cents (2,801,299.00) as the Fiscal 2026 budget as printed in the Annual Report to defray the usual expenses of the District or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote, and the article passed unanimously.

Article 4

A motion was made by Commissioner Ken Grew and seconded by Commissioner Michael Corda to see if the District will vote to appropriate from the income of the District the sum of one hundred fifty thousand dollars and no cents (\$150,000.00) to supplement funds in Article 6 of the April 26, 2022 Annual Meeting or take any action relative thereto. The moderator called for discussion. There was a short discussion. The moderator called for a vote, and the article passed unanimously.

Article 5

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew, to see if the District will vote to appropriate from the income of the District the sum of one hundred and fifty thousand dollars and no cents (\$150,000.00) to supplement funds in Article 3 of the April 30, 2024 Annual Meeting or take any action relative thereto. The moderator called for a discussion. There was none. The moderator called for a vote, and the article passed unanimously.

Article 6

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to see if the District will vote to appropriate from the income of the District the sum of three hundred and seventy five thousand dollars and no cents (\$375,000.00) to supplement funds in Article 4 of the December 13, 2023 Special Meeting or take any action relative thereto. The moderator called for a discussion. There was a short discussion. The moderator called for a vote and the article passed unanimously.

Article 7

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to see if the District will vote to appropriate from the income of the District the sum of ten million dollars and no cents (\$10,000,000.00) to supplement funds in Article 4 of the April 30, 2024 Annual Meeting or take any action relative thereto. The moderator called for a discussion. There was none. The moderator called for a vote and the article passed unanimously.

Article 8

A motion was made by Commissioner Ken Grew and seconded by Commissioner Michael Corda to see if the District will vote to appropriate from the income of the District the sum of fifty thousand dollars and no cents (\$50,000.00) for the paving of the District office parking area or take any action relative thereto. The moderator called for a discussion. There was none. The moderator called for a vote and the article passed unanimously.

Article 9

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to see if the District will vote to appropriate for the income of the District the sum of fifty thousand dollars and no cents (\$50,000.00) for the replacement or repair of the Follette Street well high lift pump and bowl assembly or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote and the article passed unanimously.

Article 10

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to see if the District will vote to authorize the Treasurer, with the approval of the Board of Water Commissioners, to borrow in anticipation of revenue under MGL Chapter 44, Section 4, a sum or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote and the article passed unanimously.

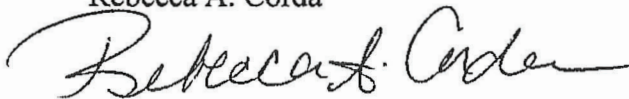
Article 11

A motion was made by Commissioner Ken Grew and seconded by Commissioner Michael Corda to see if the District will vote to authorize the Board of Commissioners to make pre-payments against existing loans or take any action relative thereto. The moderator called for discussion. There was none. The moderator called for a vote and the article passed unanimously.

A motion was made by Commissioner Michael Corda and seconded by Commissioner Ken Grew to adjourn the meeting. The meeting was adjourned at 5:38pm.

Respectfully Submitted,

Rebecca A. Corda

A handwritten signature in cursive script, reading "Rebecca A. Corda".

Clerk

Grafton Water District

**Grafton Water District
Annual Budget**

	2024-2025 Budget	2025-2026 Proposal	Change
Maintenance & Operation			
Salaries	\$ 728,440	\$ 740,162	1.6%
Benefits	303,502	\$ 301,562	-0.6%
Maintenance	416,500	\$ 415,500	-0.2%
Utilities	133,500	\$ 133,500	0.0%
Chemicals	98,000	\$ 98,500	0.5%
Engineering Services	45,000	\$ 45,000	0.0%
Miscellaneous	2,950	\$ 2,950	0.0%
Sub Total	<u>\$ 1,727,892</u>	<u>\$ 1,737,174</u>	<u>0.5%</u>
Administrative Expenses			
Office & Supplies	\$ 69,500	\$ 79,500	14.4%
Insurance	30,000	\$ 30,000	0.0%
Accounting	12,000	\$ 12,000	0.0%
Legal	10,000	\$ 10,000	0.0%
Officers Fee	3,000	\$ 3,000	0.0%
Clerk's Fee	500	\$ 500	0.0%
Moderator's Fee	300	\$ 300	0.0%
Treasurer's Fee	18,000	\$ 18,000	0.0%
Sub-Total	<u>\$ 143,300</u>	<u>\$ 153,300</u>	<u>7.0%</u>
Debt Service	<u>\$ 555,575</u>	<u>\$ 510,825</u>	<u>-8.76%</u>
Capital			
Gen. System Improvements	\$ 325,000	\$ 325,000	0.0%
Vehicle	\$ 75,000	\$ 75,000	0.0%
Sub-Total	<u>\$ 400,000</u>	<u>\$ 400,000</u>	<u>0.0%</u>
Total Expenditures	<u>\$ 2,826,767</u>	<u>\$ 2,801,299</u>	<u>-0.9%</u>
Total Revenue(Anticipated)	<u>\$ 3,100,000</u>	<u>\$ 2,925,000</u>	<u>-5.6%</u>

April 29, 2025

To Whom It May Concern:

On April 29, 2025 the Grafton Water District held its annual election for officers in the following categories: one Commissioner.

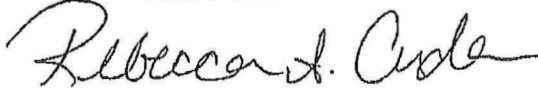
The results are as follows:

Commissioner:

Michael Corda: 10 votes

There was a total of 10 ballots cast with 10 being valid for Michael Corda.

Rebecca A. Corda

A handwritten signature in cursive script, appearing to read "Rebecca A. Corda".

Clerk

Grafton Water District

Board of Water Commissioners

2025 Annual Report

The Board elected Michael Corda as chairman of the Board. The Board appointed Wendy Graves as Treasurer and Stephen Madus as District Counsel.

During the past year the Commissioners have worked on many projects as well as the general management of the operations of the District.

1. The Board signed the contracts with Winston builders to construct the PFAS treatment plant for East St, and for the PFAS & iron/manganese plant for Worcester St. Winston builders was the low bidder on both projects.
2. The Board acquired the services of Scanlon & Associates to perform a financial audit of the District finances and procedures. This audit is completed annually consistent with sound financial practice and in conformance with state and federal requirements. This year's audit showed no deficiencies.
3. The District was awarded SRF funding for the Worcester St PFAS plant of 15 Million dollars and we received principal loan forgiveness of \$750,000.00.
4. The Board voted to continue the non-essential outdoor water ban until we have the new plants built and online.
5. The Board approved new Cyber security measures to be implemented at the District to protect our systems from outside hackers.
6. The Board voted to charge UPS \$800,000.00 connection fee for the 6" meter for the project.
7. The Board approved a 10% rate increase for the four billing cycles in 2026 to offset the costs of the construction of over 50 million dollars anticipated for three PFAS treatment plants, which has been mandated by the EPA.

The Board wishes to thank the staff of the Water District for operating the water system and maintaining it in great condition and continuing to provide safe dependable water for our customers.

2025 OPEB Trust Meeting Minutes

Water District Office

April 29, 2025

1. The meeting was called to order by Mike at 5:15 PM. Those in attendance were Mike Corda, Bob Frederico, Matthew Pearson (zoom), Ken Grew, Wendy Graves, Adam Rauktis and Dave Erickson.
2. A motion was made by Bob to agree to continue the investment strategy as amended in the new Investment Policy Statement. Seconded by Mike, Voted unanimously in favor.

Mike made a motion to adjourn. Second by Bob, voted unanimously in favor. Meeting adjourned 5:19 PM.

A handwritten signature in black ink, appearing to read 'Adam Rauktis', with a stylized, cursive script.

Adam Rauktis

Superintendents report 2025

The Grafton Water District now has 4,665 total active services, including residential, commercial, and industrial.

The District pumped a total of 452,522,000 gallons of water in the year 2025. The difference between years usually correlates to the type of weather we have during the summer and fall months, system leaks, flushing, and water main breaks. During a dry year the water pumped usually goes up and during a wet year it goes down.

The following addresses some of the projects we worked on during the 2025 calendar year.

1. The District submitted its Annual Statistical Report to the DEP on 3/18/2025.
2. The East Street treatment plant had one of its high lift pumps replaced due to failure.
3. Due to the EPA change on the minimum state action limit to 4 parts per trillion the DEP will inevitably lower the level from its current 20 parts per trillion to 4 parts per trillion. The District has started construction on 2 of the 3 PFAS treatment plants designed and constructed at our Worcester St., East St., stations has begun. Trinity Ave station is in the design stage. Due to the increasing amounts of Iron and Manganese Trinity Ave and Worcester St. They will need a treatment facility for that as well. Worcester St. and East St plants should be online by late 2027 and Trinity Ave plant by late 2028.
4. Trinity Ave is being used for emergencies due to increased levels of Iron and Manganese in the system when the station is running.
5. UPS has started construction of their new distribution hub on Centec Blvd. The District will be supplying all their water even though part of the building is in Shrewsbury per an agreement with the District. Shrewsbury has no water in the area.
6. We did an extensive hydrant flushing program for the past 2 years to remove Iron build up in the water mains and did roughly 90% of the District.
7. The District had 10 main water breaks and 12 water service leaks in 2025.
8. We installed 28 new meters and replaced 212 older meters. Older meters are being replaced as they become less accurate and affect our unaccounted-for water.

9. The District updated its emergency response plan with the DEP in November 2025.
10. Leak detection of the entire water system was performed in April and October and any leaks were repaired.
11. Regular maintenance has been performed throughout the year of District facilities to keep Pump stations and Treatment plants running.
12. Our operators continue to take classes to keep them up to date on changes in the industry and are working on getting all the required operators licenses. Each employee must attend a certain number of training hours to get and keep their license to operate valid and to continue their employment at the District. All operators carry the required licenses, or newer employees are taking classes to achieve the grade needed.
13. The Worcester St. well is tested for PFAS monthly to ensure it remains below the 20parts per trillion maximum contaminants level set by the DEP. The results are sent into the DEP and the board of health quarterly and posted on our website.

I would like to take this opportunity to thank the Commissioners and the staff at the Grafton Water District for their assistance and cooperation throughout the year.

It is with their commitment and dedication to the District that keeps us moving forward.

Sincerely,

A handwritten signature in black ink, appearing to read "David Erickson", written in a cursive style.

David Erickson

Superintendent

2025 WATER PRODUCTION (GALLONS)

	2024	2025
Total Used	563,880,000	581,001,000
Largest day	2,406,000	2,461,000
Average day	1,571,000	809,000

MAIN EXTENTIONS

Upton St	12"	350'
----------	-----	------

WATER MAIN REPAIRS

North St.	8"	South St.	8"
Frankie Ln.	8"	Warren St.	6"
Millbury St.	10 "		

WATER SERVICE REPAIRS

Westview St.	¾"	Mill St.	¾"
Sunrise Dr.	¾"	High St.	¾"
Follette St.	1"	Fairlawn St.	2"
Upton St.	1"	Waterville St.	¾"
Magill Dr.	1"	Bridge St.	¾"
Barbara Jean St.	¾"		

SYSTEM MAINTENANCE

New Meters	70	New Hydrants	1
Replaced Meters	146	Total Services	4533

YEAR 2021-2025 COMPARISON

Year	# of Services	Gallons Pumped	Employees	Payroll
2025	4665	452,522,000	8	\$832,519.00
2024	4533	563,880,000	9	\$740,615.00
2023	4496	448,971,000	7	\$667,654.00
2022	4453	418,049,000	6.5	\$589,900.00
2021	4431	416,140,000	6.5	\$551,938.00

Year	Income	Expenses	Debt Payments	Debt Balance
2025	\$4,933,154.00	\$3,564,457.00	\$512,825.00	\$1,895,000.00
2024	\$3,421,607.00	\$3,026,821.00	\$522,525.00	\$2,310,000.00
2023	\$2,996,317.00	\$3,068,886.00	\$364,600.00	\$2,715,000.00
2022	\$3,037,125.00	\$2,529,028.00	\$366,200.00	\$1,813,800.00
2021	\$3,497,642.00	\$2,323,493.00	\$366,200.00	\$1,905,000.00

Year	Extra Payments	Connection Improvements	Capital Improvements	Contributed Capital
2025	0	\$1,595,400.00	\$2,466,423.00	\$0.00
2024	0	\$619,600.00	\$3,178,893.00	\$1,748,750.00
2023	0	\$278,000.00	\$1,288,274.00	\$762,500.00
2022	0	\$133,500.00	\$743,331.00	\$125,000.00
2021	0	\$182,250.00	\$2,965,632.00	\$248,640.00

* fire services removed from total services

2025 Office Manager Report

In 2025, our office transitioned under new leadership. I officially assumed the role of Office Manager, supported by Office Assistant, Marlo Maynard. Together, we have carried forward the work of the department while continuing to adapt to the evolving needs of our customers, operations team, and Board of Commissioners.

As Office Manager, I am responsible for ensuring that all administrative, financial, and customer service functions are carried out accurately and efficiently, while maintaining compliance with regulatory requirements and supporting the operational needs of the District. I also manage our website and computer systems, including software maintenance and upgrades, and coordinate closely with water operations to ensure we meet customer needs and regulatory requirements.

This year, we accomplished the following:

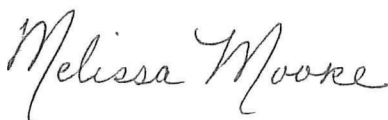
- After supporting operations last year, we delivered the required information to the DEP, which resulted in certification/approval confirming that the District has no lead service lines.
- A programming issue with meters was uncovered, revealing 5.6 million gallons of unbilled water over the past five years. Correcting this issue has already added a total of 572,000 gallons to the October 2025 and January 2026 billings and will continue to improve billing accuracy and revenue as remaining meters are fixed.
- Over 18,000 invoices were produced and more than 1,500 service orders were processed. Participation in the e-billing program increased by 51% in just one year.
- \$11,500 in closing charges were invoiced, approximately \$2,000 more than the prior year.
- Credits totaling just over \$9,000 were processed through the PFAS Water Rebate Program.
- A new, more user-friendly, ADA-compliant website was successfully implemented, which has been well received and improves accessibility and customer experience.

Looking Forward:

- In the coming year, I will encourage greater use of the UniPay payment system. While we cannot require it, I will highlight the benefits to residents, including increased accuracy and faster processing of payments for the office.
- I look forward to working with the Superintendent and the Business Manager to develop a Water Conservation and Appliance Rebate Program in the coming fiscal year, to continue and strengthen our conservation efforts.
- HR initiatives will continue to be a focus, including refining payroll procedures, maintaining regular staff communication through our biweekly newsletter, and expanding automated certification reminders to better support employee growth and operational efficiency.

I continue to work closely with my staff, water operations, the business manager, commissioners, and treasurer to ensure we provide the best service possible to our customers while keeping the District efficient, responsive, and compliant with all requirements.

Respectfully submitted,



Melissa Moore
Office Manager

Business Manager Annual Report

As Business Manager I am responsible for overseeing the financial, administrative, and operational functions of the Grafton Water District to ensure effective management, fiscal accountability, and regulatory compliance. Below summarizes key projects, responsibilities, and administrative functions performed during 2025 in support of the District's operational, financial, and strategic objectives.

Operational Administration

- Collaborated closely with the Superintendent on daily operational matters to ensure efficient and effective District management.
- Provided guidance and coordination for new hires to support their transition into full operational roles.
- Continued to coordinate with office staff regarding task coordination, training, scheduling, and performance oversight.
- Compiled and printed the Annual Report for public distribution.

Financial Management & Oversight

- Led the preparation and analysis of the Annual Budget and Warrant, coordinating with other staff to assemble necessary data and documentation.
- Assisted employees with administration of the SMART Plan.
- Monitored monthly expenses and receipts to ensure fiscal responsibility, along with advising the Superintendent monthly regarding budget expenditures.
- Reviewed monthly financial payables and receivables with the Office Manager.
- Assisted the Treasurer with investment oversight.
- Assisted with administration of the Annual Audit review alongside the Treasurer and office Manager.
- Assisted in management and reporting of the OPEB account to the Board and the OPEB Trust.
- Reviewed and presented rate structures, miscellaneous charges, and adjustments to the Board.
- Continued to provide data to 3M lawsuit so the district can be included in any PFAS litigation.

Procurement, Contracts & Compliance

- Administered Chapter 30B procurement processes in collaboration with the Superintendent.
- Reviewed and renewed insurance contracts with MIIA.
- Worked with District legal counsel on matters requiring legal review and guidance.
- Managed solar contracts and revenues, including distribution allocations with the Town to ensure optimal utilization of all incoming credits.

Water Operations & Infrastructure Projects

- Coordinated a successful Hydrant Flushing program, going on two years to ensure cleaner drinking water for customers.
- Created a backflow checking system to optimize all backflow tests.
- Regularly monitoring water billing and collections data with Office Manager.
- Worked with Tighe & Bond and Wright-Pierce on the design and permitting process for three PFAS treatment facilities.
- Developers installed a total of 350 feet of 12-inch pipe on Upton St at \$450 per foot, which resulted in an additional \$157,550 of contributed capital to the water system. This project was administered by the Town of Grafton, with assistance from the GWD. GWD did not do any watermain improvements.

I would like to take this opportunity to thank the Commissioners and the staff of the District for their continued support and dedication throughout the year. It is through their commitment to the District, the community, and their respective roles that operations at GWD continue to run smoothly and efficiently.

Respectfully submitted,



Adam Rauktis
Business Manager

SPECIAL PROJECTS COORDINATOR REPORT

The following items address some of the projects that I worked on during the 2025 calendar year.

Throughout the year, I primarily worked on the items listed below:

1. Provided support to the Board of Water Commissioners as needed.
2. Provided support to the Superintendent and District staff as needed.
3. Assisted in the search for and selection of new District legal counsel.
4. Worked with the District attorney on legal issues as needed.
5. Worked with legal counsel representing the District on the PFAS class action suit.
6. Worked with UniBank on the borrowing of funds and SRF financing of the PFAS plants.
7. Reviewed and presented rate and miscellaneous charges and adjustments to the Board.
8. Re-submitted a loan application to the Clean Water Trust for 32 million dollars of SRF funds, for the Trinity avenue/Follette street treatment plant construction.
9. Worked with Tighe and Bond and Wright-Pierce engineers in the process of PFAS design and permitting of 3 PFAS facilities.

Matthew E. Pearson
Special Projects Coordinator

MIRICK

Stephen F. Madaus
508.929.1630 | Direct
smadaus@miricklaw.com
100 Front Street
Worcester, MA 01608-1477

March 26, 2026

Board of Water Commissioners
Grafton Water District
44 Millbury Street
Grafton, MA 01519

Re: Report of District Legal Counsel

Dear Members of the Board:

Thank you for appointing me to serve as Counsel to the Grafton Water District. Since my appointment on July 1, 2025, I have advised the District on various matters, including the viability of a betterment assessment adopted and recorded by the District, procedures for conducting District elections, and a letter disputing the District's fee for new service connections.

As required by Section 7.6 of the District's Bylaws, I can also report that I am not aware of any pending or threatened legal actions or claims against the Grafton Water District.

Thank you for entrusting me to be of service to the District.

Very truly yours,



Stephen F. Madaus

SFM/kk

cc: Adam Rauktis, Business Manager, Grafton Water District



**GRAFTON WATER DISTRICT
TREASURER'S REPORT
YEAR ENDING JUNE 30, 2025**

I am pleased to report that the Grafton Water District continues to operate on a sound financial basis. Operations were cost effectively managed to meet the short and long-range needs of the Grafton Community.

The accompanying financial reports provide additional information about the District's financial status.

The balance of this report consists of:

1. Independent Auditors Opinion
2. Audited Financial Statements
3. Notes to Financial Statements
4. List of Payments in Excess of \$4,000

Respectfully submitted,

Wendy L. Graves

Wendy Graves
Treasurer

Vendor Payments >= \$4,000 July 1, 2024 thru June 30, 2025

Vendor	Amount	Vendor	Amount
MWWA	\$ 4,062.00	Information Networks	\$ 12,401.00
Bau Hopkins	\$ 4,309.61	Gulf	\$ 13,026.62
Whitinsville Water Co.	\$ 4,361.27	U.S. Postal Service	\$ 13,462.00
Verizon Wireless	\$ 4,466.92	Borden & Remington	\$ 14,779.91
H.R. Prescott & Sons Inc	\$ 4,473.48	Wendy Graves	\$ 17,903.33
Eversource	\$ 4,499.54	JMR Water Services	\$ 19,440.00
NEWWA	\$ 4,605.00	Flowrite	\$ 21,935.90
American Alarm	\$ 4,701.97	Grafton Police Department	\$ 21,990.00
Mary E Bassett, Esq.	\$ 4,725.00	Nashoba Analytical, LLC	\$ 22,195.00
CUSI	\$ 4,790.00	Tata & Howard, Inc,	\$ 23,471.88
Verizon	\$ 4,987.06	Everett J. Prescott Inc.	\$ 23,730.18
Badger Meter	\$ 6,247.41	Jones Chemicals, Inc.	\$ 24,300.00
GE Digital LLC	\$ 6,315.08	OPEB Contributions	\$ 25,000.00
North Oxford Mills	\$ 6,454.12	HarvardPilgrimHC	\$ 28,658.36
R. M. Adams	\$ 6,930.00	Savers Bank	\$ 29,309.65
Geosphere, Inc.	\$ 7,404.50	MIIA-Property/Casual	\$ 35,777.00
BladeRunner Landscape	\$ 7,775.00	Ron Festa	\$ 41,267.52
SunLife	\$ 7,881.42	USBank	\$ 49,000.00
Podgurski	\$ 9,765.00	R H White	\$ 49,992.76
HACH Co.	\$ 9,929.74	Hydra Tech, Inc	\$ 51,033.50
Scanlon & Associates	\$ 10,000.00	USBankNA	\$ 51,375.00
Tighe&Bond	\$ 10,402.50	UNIVAR	\$ 60,692.20
Koopman	\$ 11,321.89	Kearsarge Energy	\$ 64,163.06
Brenntag Northeast, LLC	\$ 11,708.01	Stiles Company	\$ 71,711.50
EIS	\$ 11,872.50	National Grid	\$ 73,047.24
Capital Strategic Solutions, LLC	\$ 12,055.19	Luminace by Brookfield	\$ 150,745.81
Altus Dental	\$ 12,190.40	MIIA Health Benefits Trust	\$ 151,673.02
		EarthWorks	\$ 247,402.98

GRAFTON, MASSACHUSETTS WATER DISTRICT
Report on the Examination of Basic Financial Statements
Fiscal Year Ended June 30, 2025

GRAFTON, MASSACHUSETTS WATER DISTRICT
Report on the Examination of Basic Financial Statements
For the Year Ended June 30, 2025

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Independent Auditor's Report

To the Honorable Board of Water Commissioners
Grafton Water District
Grafton, Massachusetts

Opinions

We have audited the financial statements of the business-type activities, each major fund, and the aggregate remaining fund information of the Grafton Water District in Grafton, Massachusetts, as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the Grafton Water District in Grafton, Massachusetts' basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities, each major fund, and the aggregate remaining fund information of the Grafton Water District in Grafton, Massachusetts, as of June 30, 2025, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Grafton Water District in Grafton, Massachusetts, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Grafton Water District in Grafton, Massachusetts' ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Grafton Water District in Grafton, Massachusetts' internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Grafton Water District in Grafton, Massachusetts' ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the respective budgetary comparison and other post-employment benefit plan schedules, as listed on the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Grafton Water District in Grafton, Massachusetts' basic financial statements. The Schedule of Accounts Receivable, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Accounts Receivable is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Scanlon & Associates, LLC
South Deerfield, Massachusetts

January 12, 2026

MANAGEMENT'S DISCUSSION AND ANALYSIS

Management's Discussion and Analysis

As management of the Grafton, Massachusetts Water District (the Water District), we offer readers of these financial statements this narrative overview and analysis of the financial activities for the fiscal year ended June 30, 2025. The District's performance is discussed and analyzed within the context of the accompanying financial statements and disclosures following this section.

Financial Highlights

- The Water District's assets exceeded its liabilities by \$25,298,616 (net position) at the close of the 2025 fiscal year. This compares to the previous year when assets exceeded its liabilities by \$23,933,968, or an increase of \$1,364,648.
- Total liabilities of the Water District decreased during the year by \$319,251 to \$2,349,434. This net change resulted mainly from decreases in the net OPEB liability of \$107,469 and in the long-term bonds payable of \$415,000 and an increase in accounts payable of \$194,859. The largest liability of the District is bonds payable for \$1,895,000.
- At June 30, 2025, the Water District's total current assets in the amount of \$3,377,759 exceeded its total current liabilities of \$848,015 by \$2,529,744. The relative value of the difference in those two amounts provides a good indication of the Water District's financial strength over the short-term.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to the Water District's basic financial statements. The Water District operates as a utility enterprise and presents its financial statements using the economic resources measurement focus and the full accrual basis of accounting. In layman's terms, this presentation means that financial information is reported using accounting methods similar to those followed by private sector companies. The statements offer both short-term and long-term financial information about the activities of the Water District.

Required Financial Statements for Business-Type Activities

In reporting on the operations of its enterprise funds, the Water District's basic financial statements include a Statement of Net Position; a Statement of Revenues, Expenses and Changes in Net Position; a Statement of Cash Flows, a Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. The financial statements also include notes that are considered essential to a full understanding of the data that is being presented on the face of the statements. The primary purpose of the notes is to provide additional discussion, enhanced disclosures and tabular presentation of data to further explain information in the financial statements and to provide more detailed data.

The information contained in the Statement of Net Position represents all of the Water District's assets and liabilities and provides information about the nature and amounts of investments in resources (assets) and obligations to the Water District's creditors (liabilities).

All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses and Changes in Net Position. This statement measures the success of the Water District's operations over the past year and can be used to determine whether the Water District has successfully recovered all of its costs through user fees and other charges. It provides the user with basic financial information about the profitability and credit worthiness of the Water District.

The final required financial statement is the Statement of Cash Flows. The primary purpose of this statement is to provide information about the Water District's cash receipts and cash payments during the fiscal year. The statement reports cash receipts, cash payments and net changes in cash resulting from operating; noncapital financing; capital and related financing; and investing activities. The purpose of this statement is to tell the user where the Water District's cash came from, what the cash was used for, and by how much the cash balance changed over the course of the fiscal year.

Fiduciary funds. *Fiduciary funds* are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the District's own programs.

In addition to the financial statements and accompanying notes, this report also presents as required supplementary information, a schedule of revenues and expenditures – budget and actual.

Financial Highlights

Statement of Net Position Highlights

	Business-Type Activities		
	2025	2024	Change
Assets:			
Current assets	\$ 3,377,759	\$ 3,602,729	\$ (224,970)
Capital assets	24,270,291	22,999,924	1,270,367
Total assets	27,648,050	26,602,653	1,045,397
Liabilities:			
Current liabilities (excluding debt)	418,015	199,310	218,705
Current debt	430,000	415,000	15,000
Noncurrent liabilities (excluding debt)	36,419	159,375	(122,956)
Noncurrent debt	1,465,000	1,895,000	(430,000)
Total liabilities	2,349,434	2,668,685	(319,251)
Net Position:			
Net investment in capital assets	22,375,291	20,689,924	1,685,367
Restricted	-	251,112	(251,112)
Unrestricted	2,923,325	2,992,932	(69,607)
Total net position	\$ 25,298,616	\$ 23,933,968	\$ 1,364,648

**Statement of Revenues, Expenses and
Changes in Net Position Highlights**

	2025	2024	Change
Operating Revenues:			
Charges for services - Rates	\$ 3,217,171	\$ 2,685,564	\$ 531,607
Service and entrance fees	1,595,400	619,600	975,800
Miscellaneous fees	103,991	77,153	26,838
Other	16,592	39,290	(22,698)
Total revenues	4,933,154	3,421,607	1,511,547
Expenses:			
Salaries and wages	832,519	740,616	91,903
Employee benefits	303,176	279,522	23,654
Professional fees	60,749	117,343	(56,594)
Office expenses	85,890	79,758	6,132
Maintenance and operating	1,086,067	665,095	420,972
Depreciation	1,196,056	1,144,487	51,569
Total expenses	3,564,457	3,026,821	537,636
Non-operating revenues (expenses):			
Interest Income	93,281	139,018	(45,737)
Contributed Capital	-	1,748,750	(1,748,750)
Interest Expense	(97,330)	(114,512)	17,182
Total non-operating revenues (expenses)	(4,049)	1,773,256	(1,777,305)
Change in net position	1,364,648	2,168,042	(803,394)
Net position - beginning of year	23,933,968	21,765,926	2,168,042
Net position - end of year	\$ 25,298,616	\$ 23,933,968	\$ 1,364,648

The Water District's net position (i.e., the difference between assets and liabilities) is one way to measure financial health or financial position. Over time, increases or decreases in the Water District's net position are general indicators of whether its financial health is improving or deteriorating. In addition to the relative change in net position, readers will also have to take into consideration the impact on operations of other non-financial factors and external influences. These would include, but are not limited to, economic conditions, population growth, unusual rainfall patterns, changes in governmental legislation, restrictions on outdoor water use, the issuance of new regulations and the utilization of new technologies.

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. Assets exceeded liabilities by \$25,298,616, at the close of fiscal year 2025.

Net position of \$22,375,291 (88%) reflects its investment in capital assets (e.g., infrastructure); less any related debt used to acquire those assets that are still outstanding. The Water District uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the investment in its capital assets is reported net of its related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

The remaining balance is *unrestricted net position* of \$2,923,325 (12%) and may be used to meet the government's ongoing obligations to citizens and creditors.

At the end of the current fiscal year, the Water District is able to report positive balances in all categories of net position for its business-type activities.

The *Water Fund* is the financing and operations of the District's water system. The water fund shows an increase in net position of \$1,364,648 during the current fiscal year. This change was mainly due to operating revenues exceeding operating expenditures by \$1,368,697, interest income of \$93,281 and interest expense of \$97,330. Operating revenues increased by \$1,511,547 while operating expenses also increased by \$537,636 (1%) from the prior year. The main increase in revenues was associated with rates of \$531,607 and entrance fees of \$975,800. The increase in expenditures was related to maintenance and operating costs.

Capital Asset and Debt Administration

Capital Assets. The Water District's investment in capital assets as of June 30, 2025 amounts to \$24,270,291.

The investment in capital assets includes land, construction in progress, buildings and renovations, machinery, equipment and other and infrastructure.

Major capital events during the current fiscal year included the following:

- Infrastructure improvements for \$2,466,423.

Debt Administration. The Water District's outstanding governmental debt as of June 30, 2025, totaled \$1,895,000 for various water projects.

Please refer to note 2D and 2E for further discussion of the capital and debt activity.

Next Year's Annual District Meeting

The Water District operates under the "Open Meeting" concept where each registered voter has an equal vote in the adopting of Water District's budgets and appropriations. The financial statements for June 30, 2025 do not reflect the fiscal year 2026 Water District meeting. The annual Water District meeting on April 29, 2025 authorized a fiscal year 2026 operating budget as follows:

From Water receipts	<u>\$ 3,276,299</u>
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Requests for Information

The financial report is designed to provide a general overview of the Water District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Treasurer, Grafton Water District, 44 Millbury Street, Grafton, Massachusetts 01519.

BASIC FINANCIAL STATEMENTS

GRAFTON, MASSACHUSETTS WATER DISTRICT
STATEMENT OF NET POSITION
JUNE 30, 2025

	Business-Type Activity Enterprise Fund
	Water Fund
ASSETS	
CURRENT:	
Cash and Cash Equivalents	\$ 248,886
Investments	1,871,525
Receivables, net of allowance for uncollectibles:	
User Charges	857,848
Betterment Receivable	23,909
Due from Other Governments	8,891
Other - Solar Credit	366,700
Total current assets	<u>3,377,759</u>
NONCURRENT:	
Capital Assets, net of accumulated depreciation	
Nondepreciable	3,052,782
Depreciable	21,217,509
Total noncurrent assets	<u>24,270,291</u>
Total Assets	<u><u>27,648,050</u></u>
LIABILITIES	
CURRENT:	
Accounts Payable	364,553
Accrued Payroll	26,975
Other	120
Accrued Interest	26,367
Bonds Payable	430,000
Total current liabilities	<u>848,015</u>
NONCURRENT:	
Compensated Absences	17,640
Net Other Post Employment Benefits Liability	18,779
Bonds Payable	1,465,000
Total noncurrent liabilities	<u>1,501,419</u>
Total Liabilities	<u><u>2,349,434</u></u>
NET POSITION	
Net Investment in Capital Assets	22,375,291
Unrestricted	2,923,325
Total Net Position	<u><u>\$ 25,298,616</u></u>

The Notes to the Financial Statements are an integral part of this Statement.

**GRAFTON, MASSACHUSETTS WATER DISTRICT
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN NET POSITION
FOR THE YEAR ENDED JUNE 30, 2025**

	Business-Type Activity Enterprise Fund
	Water Fund
Operating Revenues:	
Charges for Services - Rates	\$ 3,217,171
Service and Entrance Fees	1,595,400
Miscellaneous Fees	103,991
Other	16,592
Total Operating Revenues	4,933,154
Operating Expenses:	
Salaries & Wages	832,519
Employee Benefits	303,176
Professional Fees	60,749
Office Expenses	85,890
Maintenance and Operating	1,086,067
Depreciation	1,196,056
Total Operating Expenses	3,564,457
Operating Income (Loss)	1,368,697
Non-Operating Revenues (Expenses):	
Interest Income	93,281
Interest Expense	(97,330)
Total Non-Operating Revenues (Expenses)	(4,049)
Change in Net Position	1,364,648
Net Position at Beginning of Year	23,933,968
Net Position at End of Year	\$ 25,298,616

The Notes to the Financial Statements are an integral part of this Statement.

GRAFTON, MASSACHUSETTS WATER DISTRICT
STATEMENT OF CASH FLOWS
FOR THE YEAR ENDED JUNE 30, 2025

	Business-Type Activity Enterprise Fund
	Water Fund
Cash Flows From Operating Activities:	
Receipts from Customers and Users	\$ 4,774,636
Payments to Vendors	(1,640,971)
Payments to Employees	(821,031)
Net Cash Provided by (Used for) Operating Activities	2,312,634
Cash Flows from Capital and Related Financing Activities:	
Acquisition and Construction of Capital Assets	(2,274,028)
Principal Payments on Bonds and Notes	(415,000)
Interest Expense	(100,375)
Net Cash Provided by (Used for) Capital and Related Financing Activities	(2,789,403)
Cash Flows from Investing Activities:	
Investment Income	93,281
Sale of Investments	507,096
Net Cash Provided by (Used for) Investing Activities	600,377
Net Increase (Decrease) in Cash and Cash Equivalents	123,608
Cash and Cash Equivalents at Beginning of Year	125,278
Cash and Cash Equivalents at End of Year	\$ 248,886
 Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used For) Operating Activities:	
Operating Income (Loss)	\$ 1,368,697
Adjustments to reconcile operating income (loss) to net cash provided by (used for) operating activities:	
Depreciation	1,196,056
Change in Assets and Liabilities:	
Increase (Decrease) in Accounts Payable	2,464
Increase (Decrease) in Accrued Payroll	26,975
Increase (Decrease) in Compensated Absences	(15,487)
Increase (Decrease) in Other Liability	(84)
Increase (Decrease) in Other Post Employment Benefits Payable	(107,469)
Decrease (Increase) in Due from Other Governments	10,815
Decrease (Increase) in Other Asset	(16,592)
Decrease (Increase) in User Charges Receivable	(152,741)
Total Adjustments	943,937
Net Cash Provided by (Used for) Operating Activities	\$ 2,312,634

The Notes to the Financial Statements are an integral part of this Statement.

**GRAFTON, MASSACHUSETTS WATER DISTRICT
STATEMENT OF FIDUCIARY NET POSITION
FIDUCIARY FUNDS
JUNE 30, 2025**

		<u>Other Post Employment Benefits Trust Fund</u>
ASSETS		
Investments		\$ 689,920
Total Assets		<u>689,920</u>
NET POSITION		
Restricted for Other Postemployment Benefits		<u>\$ 689,920</u>

The Notes to the Financial Statements are an integral part of this Statement.

**GRAFTON, MASSACHUSETTS WATER DISTRICT
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
FIDUCIARY FUNDS
FOR THE YEAR ENDED JUNE 30, 2025**

	<u>Other Post Employment Benefits Trust Fund</u>
Additions:	
Contributions:	
Employer Contributions	\$ 49,713
Investment Income	63,338
Total Additions	<u>113,051</u>
Deductions:	
Employee Benefits and Insurance	24,713
Total Deductions	<u>24,713</u>
Change in Net Position	<u>88,338</u>
Net Position at Beginning of Year	<u>601,582</u>
Net Position at End of Year	<u><u>\$ 689,920</u></u>

The Notes to the Financial Statements are an integral part of this Statement

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accompanying basic financial statements of the Grafton, Massachusetts Water District (the Water District) have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standards Board (GASB) is the recognized standard-setting body for establishing governmental accounting and financial reporting principles. The significant Water District accounting policies are described herein.

A. Reporting Entity

The Water District was created pursuant to Chapter 135 of the Acts of 1984 and amended by Chapter 427 of the Acts of 1987 as a public entity, politic and corporate, for the purpose of acquiring, consolidating, improving, and operating the existing water systems serving the Town of Grafton. The Water District is governed by an elected three-member Board of Water Commissioners. The Water District is a separate governmental unit granted independent authority by the Commonwealth of Massachusetts to allow the Water District's Board to set rates, fees, and charges.

For financial reporting purposes, the Water District has included all funds, organizations, account groups, agencies, boards, commissions and institutions. The Water District has also considered all potential component units for which it is financially accountable as well as other organizations for which the nature and/or significance of their relationship with the Water District are such that exclusion would cause the basic financial statements to be misleading or incomplete. In fiscal year 2025, it was determined that no entities met the required GASB-39 and GASB-61 criteria for component units. The Water District is considered to be a special-purpose government.

B. Basis of Presentation

The business-type activities are financed in whole or in part by fees charged to external parties. The activities of the Water District are considered to be business-type and fiduciary activities.

Fund Financial Statements. The Government-wide Financial Statements provide information about the Water District's funds.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating revenues, such as subsidies and investment earnings, result from non-exchange transactions. The Water District has one fund category – proprietary funds.

Enterprise Fund

The Enterprise Fund is used to account for those operations that (a) are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that the periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes. The Water District operates as a singular enterprise fund.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

C. Measurement Focus and Basis of Accounting

The Water District uses the accrual method of accounting for financial reporting. Under this method, revenues are recognized when earned and expenses are recognized when incurred.

Operating revenues and expenses are distinguished from non-operating items. Operating revenues and expenses generally resulted from providing water and related services to residents and business entities. The principal operating revenues consist of charges for water usage, repair services and entrance fees. Operating expenses include payroll and benefits, power, chemicals, repairs and maintenance, and other operating expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

Additionally, the Water District reports the following fund type:

Fiduciary Fund financial statements are reported using the flow of economic resources measurement focus and use the accrual basis of accounting. Fiduciary funds are used to account for assets held in a trustee capacity for others that cannot be used to support the District programs.

The *Other Post-Employment Benefit Trust Fund (OPEB)* accounts for the activities of the District's OPEB plan, which accumulates resources for retiree medical and life insurance benefits.

D. Cash and Cash Equivalents

Cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with an original maturity of three months or less from the date of acquisition.

E. Investments

The Water District maintains investments according to Massachusetts General Laws and adopted policies. Investments are reported according to the fair value hierarchy established by generally accepted accounting principles. Investments are defined as securities or other assets that (a) a government holds primarily for the purpose of income or profit and (b) has a present service capacity based solely on its ability to generate cash or to be sold to generate cash. Fair Value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The hierarchy is based upon valuation inputs, which are assumptions that market participants would use when pricing an asset or a liability, including assumptions about risk.

Level 1 inputs are quoted prices in active markets for identical assets or liabilities at the measurement date.

Level 2 inputs are directly observable for an asset or a liability (including quoted prices for similar assets or liabilities), as well as inputs that are indirectly observable for the asset or liability.

Level 3 inputs are unobservable for the asset or liability.

Certain investments, such as money market investments and 2a7-like external investment pools, are reported at amortized cost. 2a7-like pools are external investment pools that operate in conformity with the Securities and Exchange Commission's (SEC) Rule 2a7 as promulgated under the Investment Company Act of 1940, as amended and should be measured at the net asset value per share provided by the pool.

Additional investment disclosures are presented in these Notes.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

F. Receivables

The recognition of revenues related to accounts receivable reported in the government-wide financial statements are reported under the accrual basis of accounting and the modified accrual basis of accounting, respectively.

User Charges

User charges consist of water that is levied based on individual meter readings and usage and are subject to penalties and interest and sales if they are not paid by the respective due date. User charges also include sales and connections.

Receivables are reviewed periodically to establish or update the provision for uncollectible amounts. These provisions are estimated based on an analysis of the age of the various accounts. The District records as revenue the amount of earned but unbilled betterments.

Due from Other Governments

Various federal and state grants for operating and capital purposes are applied for and received annually. For non-expenditure driven grants, revenue is recognized as soon as all eligibility requirements imposed by the provider have been met. For expenditure driven grants, revenue is recognized when the qualifying expenditures are incurred and all other grant requirements are met.

These receivables are considered 100% collectible and, therefore, do not report an allowance for uncollectibles.

Other – Solar Credits

The District sub-leased a portion of the land for the construction of a large scale, 1.7-Megawatt ground-mounted solar array. National Grid applies solar credits at various intervals throughout the year.

G. Capital Assets

Capital assets, which include land, construction in progress, buildings and renovations, machinery, equipment and other, and infrastructure assets (e.g., water mains), are reported in the applicable government wide financial statements. Capital assets are recorded at historical cost or at estimated historical cost if actual historical cost is not available. Donated capital assets are recorded at the estimated fair market value.

All purchase and construction costs in excess of \$15,000 are capitalized at the date of acquisition or construction, respectively, with expected useful lives of greater than one year.

Capital assets (excluding land and construction in progress) are depreciated on a straight-line basis. The estimated useful lives of fixed assets are as follows:

Capital Asset Type	Years
Buildings and related improvements	10-25
Machinery, equipment and other	3-7
Infrastructure	30

The cost of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized and are treated as expenses when incurred. Improvements are capitalized.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

H. Long-term Debt

Long-term debt is reported as liabilities in the government-wide statement of net position.

I. Post-Retirement Benefits

In addition to providing pension benefits, health insurance coverage is provided for retired employees and their survivors in accordance with Massachusetts General Law, Chapter 32, on a pay-as-you-go basis. The cost of providing health insurance is recognized by recording the employer's share of insurance premiums for retirees and spouses and surviving spouses in the general fund in the fiscal year paid.

J. Net Position

In the financial statements, the difference between the Water District's total assets and total liabilities represents net position. Net position in the proprietary fund financial statements is classified as net investment in capital assets, restricted; and unrestricted. Restricted net position represents constraints on resources that are either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments imposed by law through State statute. Unrestricted net position represents the net position available for future operations.

Net position classified as net investment in capital assets, consists of capital assets, net of accumulated depreciation, and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

K. Use of Estimates

The preparation of basic financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure for contingent assets and liabilities at the date of the basic financial statements and the reported amounts of revenues and expenditures/expenses during the fiscal year. Actual results could vary from estimates that were used.

2. DETAILED NOTES

A. Cash and Investments

Custodial Credit Risks – Deposits

Custodial credit risk is the risk that in the event of a bank failure, the District's deposits may not be returned. The government does not have a deposit policy for custodial credit risk. Deposits at June 30, 2025 were \$250,561. Of these, none are exposed to custodial credit risk as uninsured and uncollateralized.

Investment Policies

Investments of funds, except for trust funds, are generally restricted by Massachusetts General Laws, Chapter 44, Section 55. That statute permits investments of available revenue funds and bond and note proceeds in term deposits and certificates of deposit of banks and trust companies, in obligations issued or unconditionally guaranteed by the federal government or an agency thereof with a maturity of not more than one year, in repurchase agreements with a maturity of not more than 90 days secured by federal or federal agency securities, in participation units in the Massachusetts Municipal Depository Trust ("MMDT"), or in shares in SEC-registered money market funds with the highest possible rating from at least one nationally recognized rating organization.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

The MMDT is an investment pool created by the Commonwealth under the supervision of the State Treasurer's office. According to the State Treasurer, the Trust's investment policy is designed to maintain an average weighted maturity of 90 days or less and is limited to high-quality, readily marketable fixed income instruments, including U. S. Government obligations and highly-rated corporate securities with maturities of one year or less. The MMDT is an external investment pool that meets the criteria established under GASB Statement No. 79 to report its investments at amortized cost. MMDT's fair value is measured at amortized cost.

As of June 30, 2025, the Water District had the following investments and maturities:

Investment Type	Fair Value	Investment Maturities (in Years) Less Than 1
Debt Securities:		
Money market mutual fund	\$ 3,710	<u>\$ 3,710</u>
Other Investments:		
Equity mutual funds	686,210	
MMDT	1,871,525	
	<u>\$ 2,561,445</u>	

Custodial Credit Risks - Investments

For an investment, custodial risk is the risk that, in the event of the failure of the counterparty, the Water District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. Of the Water District's \$2,561,445 in investments, none are uninsured and unregistered investments for which the securities are held by the counterparty, or by its trust department but not in the Water District's name. The Water District has no policy on custodial credit risk.

Interest Rate Risk

The Water District does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk

The District does not have any exposure to credit risk as of June 30, 2025.

Concentration of Credit Risk

The Water District places no limit on the amount the Water District may invest in one issuer. The Water District does not have more than 5 percent of the Water District's investments in one issuer.

Fair Value of Investments

The Water District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

The Water District has the following recurring fair value measurements as of June 30, 2025:

Investment Type	Fair Value	Fair Value Measurement		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Investments by Fair Value Level:				
Equity mutual funds	\$ 686,210	\$ 686,210	\$ -	\$ -
Money market mutual fund	3,710	3,710	-	-
	689,920	\$ 689,920	\$ -	\$ -
Investments Measured at Amortized Cost:				
External Investment Pools (MMDT)	1,871,525			
Total Investments	<u>\$ 2,561,445</u>			

Investments classified in Level 1 of the fair value hierarchy are valued using quoted prices in active markets for those securities.

B. Receivables

At June 30, 2025, receivables including the applicable allowances for uncollectible accounts are as follows:

	Gross Amount	Allowance for Uncollectibles	Net Amount
User charges	\$ 857,848	\$ -	\$ 857,848
Betterment receivable	23,909	-	23,909
Due from other governments	8,891	-	8,891
	<u>\$ 890,648</u>	<u>\$ -</u>	<u>\$ 890,648</u>

The composition of amounts due from other governments as of June 30, 2025 for business-type funds is a solar panel reimbursement from National Grid and Capital Dynamics; which passes through the Town of Grafton in the amount of \$8,891.

C. Other – Solar Credits

The Grafton Water District leases approximately 10 acres of land on Follette Street from the Town of Grafton, in exchange, the Town is provided with free water for its' public municipal facilities within the District's boundaries. The primary purpose for the lease was for the placement of a public water supply well, which has been installed and has been actively providing water to the District's customers since 1992. The District subsequently sub-leased a portion of the land for the construction of a large scale, 1.7-Megawatt ground-mounted solar array. In November 2012, the District signed a 20-year Net Metering Power Purchase Agreement with National Grid and Capital Dynamics which included an escalation of power costs and a termination agreement. This agreement between the provider and the District continues to be successful with no power production, maintenance or billing errors. The District also sells a portion of the power to the Town of Grafton at an escalated 10 percent markup charge. The Town has been prompt in paying those bills on a monthly basis. National Grid applies solar credits at various intervals throughout the year. The total solar credits of \$366,700 is available as of June 30, 2025.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

D. Capital Assets

Capital asset activity for the year ended June 30, 2025, is as follows:

Business-Type Activities	Beginning Balance	Increases	Decreases	Ending Balance
Capital assets not being depreciated:				
Land	\$ 1,035,104	\$ -	\$ -	\$ 1,035,104
Construction in progress	1,731,447	2,188,764	(1,902,533)	2,017,678
Total capital assets not being depreciated	2,766,551	2,188,764	(1,902,533)	3,052,782
Capital assets being depreciated:				
Buildings and renovations	278,076	-	-	278,076
Machinery, equipment and other	282,576	-	(22,420)	260,156
Infrastructure	40,323,522	2,180,192	-	42,503,714
Total capital assets being depreciated	40,884,174	2,180,192	(22,420)	43,041,946
Less accumulated depreciation for:				
Buildings and renovations	278,076	-	-	278,076
Machinery, equipment and other	176,787	47,545	(22,420)	201,912
Infrastructure	20,195,938	1,148,511	-	21,344,449
Total accumulated depreciation	20,650,801	1,196,056	(22,420)	21,824,437
Total capital assets being depreciated, net	20,233,373	984,136	-	21,217,509
Total business-type activities capital assets, net	\$ 22,999,924	\$ 3,172,900	\$ (1,902,533)	\$ 24,270,291

Depreciation expense as charged to the Water District and recorded on the Statement of Activities resulting from water operations is \$1,196,056.

E. Long Term Debt

General Obligation Bonds

The Water District issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for the business-type activities.

General obligation bonds currently outstanding of the business-type activities are as follows:

	Interest Rate	Date Issued	Final Maturity Date	Original Amount Issued	Outstanding June 30, 2025
Outside Debt:					
Water Fund:					
General Obligation Refunding Bonds	1.83%	10/17/2017	6/1/2027	\$ 2,985,000	\$ 685,000
Municipal Purpose Loan of 2022	4.65%	8/1/2022	8/1/2037	1,400,000	1,210,000
Total Business-type debt					<u>\$ 1,895,000</u>

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

Future Debt Service

The annual principal and interest payments to retire all general obligation long-term debt outstanding as of June 30, 2025, are as follows:

Year	Principal	Interest	Total
2025	\$ 430,000	\$ 82,825	\$ 512,825
2026	445,000	64,675	509,675
2027	95,000	45,925	140,925
2028	95,000	41,175	136,175
2030	95,000	36,425	131,425
2031-2035	465,000	111,375	576,375
2036-2038	270,000	16,200	286,200
	<u>\$ 1,895,000</u>	<u>\$ 398,600</u>	<u>\$ 2,293,600</u>

A summary of the changes in long term liabilities during the year is as follows:

	Balance July 1, 2024	Additions	Reductions	Balance June 30, 2025	Amounts Due within One Year
Business-type activities:					
Bonds Payable:					
General obligation bonds	\$ 2,310,000	\$ -	\$ 415,000	\$ 1,895,000	\$ 430,000
Compensated absences	33,127	- *	15,487	17,640	-
Net OPEB liability	126,248	-	107,469	18,779	-
Governmental activity					
Long-term liabilities	<u>\$ 2,469,375</u>	<u>\$ -</u>	<u>\$ 537,956</u>	<u>\$ 1,931,419</u>	<u>\$ 430,000</u>

* The change in compensated absences is presented as a net change

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

Loans Authorized and Unissued - Memorandum Only

Under the general laws of the Commonwealth of Massachusetts a District must authorize debt at a District meeting. This authorized debt does not have to be actually issued at that time and remains authorized until the debt is actually issued or District meeting votes to rescind the authorized debt.

Loan authorizations that have not been issued as of June 30, 2025 and are not reflected in the District's financial statements are as follows:

Date District Meeting Authorized	Purpose	Amount
4/30/2024	Water system improvements and construction of Water Treatment Plants (East and Worcester Street)	\$ 23,000,000
8/14/2024	Water system improvements and construction of a new Water Treatment Plant (Follette Street)	33,928,000
		<u>\$ 56,928,000</u>

3. OTHER INFORMATION

A. Risk Management

The Water District is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. The Water District has obtained a variety of commercial liability insurance policies which passes the risk of loss listed above to independent third parties.

Settlement claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

B. Contingent Liabilities

Litigation

Litigation is subject to many uncertainties, and the outcome of individual matters is not always predictable. Although the amount of the liability, if any, at June 30, 2025, cannot be ascertained, management believes any resulting liability should not materially affect the financial position of the District at June 30, 2025.

The District has received state and federal grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditure disallowed under the terms of the grant. The amount, if any, of expenditures which may be disallowed cannot be determined at this time, although, based on prior experience, District management believes such disallowances, if any, will not be material.

C. Subsequent Events

Management has evaluated subsequent events through the date the financial statements were available to be issued.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

D. Other Post-Employment Benefits Payable

GASB Statement No. 74 and GASB Statement No. 75

The cost of Post-Employment Benefits generally should be associated with the periods in which costs occur rather than in the future year when it will be paid. The Water District recognizes the cost of Post-Employment Benefits in the year when the employee services are received and provides information useful in assessing potential demands on the Water District's future cash flows.

Plan Description

The Water District offers continued medical coverage through the Water District's medical plan carrier, a single-employer defined benefit, to employees who retire from the Water District at age 55 or older with a minimum of 10 years of service. The Water District provides 50 percent (plus an additional 10 percent for each additional 5 years of service at retirement – not to exceed 100 percent) of the cost for medical coverage. This plan is authorized and may be amended by the Board of Water Commissioners. This plan is included in the Water District financial statements. The benefits, benefit levels, employee and employer contributions are governed by Massachusetts General Law Chapter 32. As of the actuarial valuation date, there are approximately 17 active and retired employees, and spouses that meet the eligibility requirements. The plan does not issue a separate financial report.

Funding Policy

The contribution requirements of plan members and the District are established pursuant to applicable collective bargaining and employment contracts. The required contribution is based on the projected pay-as-you-go financing requirements. For the 2025 fiscal year, the District premiums plus implicit costs for the retiree medical program are \$24,713. The District also made a contribution to an OPEB Trust of \$25,000 for the 2025 fiscal year for a total contribution of \$49,713 towards the annual OPEB cost, comprised of benefit payments made on behalf of retirees (net of reinsurance), administrative expenses and reinsurance payments, and net of retiree contributions.

Investment Policy

The District's policy in regard to the allocation of invested assets is established and may be amended by the Board of Water Commissioners by majority vote of its members. The Water District did establish a trust fund in order to contribute funds to reduce the future OPEB liability. As of June 30, 2025, the trust balance is \$689,920.

Measurement Date

GASB Statement No. 74 and GASB Statement No. 75 require the net OPEB liability to be measured as of the OPEB Plan's most recent fiscal year-end. Accordingly, the net OPEB liability was measured as of June 30, 2025, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of June 30, 2025.

Plan Membership:

Current active members	8
Current retirees, beneficiaries and dependents	9
Total	<u>17</u>

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

Net OPEB Liability

The components of the net OPEB liability are as follows:

	<u>6/30/2025</u>
Total OPEB liability	\$ 708,699
Less: Plan fiduciary net position	(689,920)
District's Net OPEB liability	<u>\$ 18,779</u>
Plan fiduciary net position as a percentage of the total OPEB liability	97.4%

Actuarial Assumptions

The total OPEB liability was determined by an actuarial valuation as of June 30, 2025, using the following actuarial assumptions, applied to all periods included in the measurement, unless otherwise specified;

Valuation date	June 30, 2025
Actuarial cost method	Entry Age Actuarial Cost Method
Single Equivalent Discount rate	4.25% annually
Participant salary increases	3.00% annually
Healthcare cost trend rates	to an Ultimate trend rate of 4.0% annually in the second year
Mortality rates	Life expectancy by gender comes from the <i>Life Expectancy Table</i> from the National Center for Health Statistics updated in 2015.

Rate of Return

For the year ended June 30, 2025, the annual money-weighted rate of return (which expresses investment performance), net of investment expense was not provided.

Discount Rate

The discount rate used to measure the total OPEB liability was 4.25%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rates and that member employer contributions will be made in accordance Massachusetts General Law Chapter 32. Based on those assumptions, the OPEB plan fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. The discount rate is based on a municipal bond index for the estimated rate of return for investment assets in the trust fund.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

Changes in the Net OPEB Liability

	Increase (Decrease)		
	Total OPEB Liability	Plan Fiduciary Net Position	Total OPEB Liability
Balances at June 30, 2024	\$ 727,830	\$ 601,582	\$ 126,248
Service cost	31,660	-	31,660
Interest	30,933	-	30,933
Changes in benefit terms	-	-	-
Changes in assumptions	-	-	-
Difference between actual and expected experience	(57,011)	-	(57,011)
Net investment income	-	63,338	(63,338)
Employer contributions to Trust	-	49,713	(49,713)
Benefit payments	(24,713)	(24,713)	-
Net change in total OPEB liability	(19,131)	88,338	(107,469)
Balances at June 30, 2025	\$ 708,699	\$ 689,920	\$ 18,779

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate

The following presents the District's net OPEB liability as well as what the District's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher than the current rate:

1% Decrease (3.25%)	Current Discount Rate (4.25%)	1% Increase (5.25%)
\$ 93,835	\$ 18,779	\$ (47,659)

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rates

The following presents the District's net OPEB liability as well as what the District's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

1% Decrease	Healthcare Cost Trend Rates	1% Increase
\$ (53,649)	\$ 18,779	\$ 102,645

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to the Financial Statements
Year Ended June 30, 2025

Summary of Significant Accounting Policies

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to the OPEB, and OPEB expense, information about the fiduciary net position of the Plan and additions to or deductions from the Plan's fiduciary net position have been determined on the same basis as they are reported by the Plan. For this purpose, the Plan recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest earning investment contracts (repurchase agreements) that have a maturity at the time of purchase of one year, which are reported at cost.

Expense/(Income), Deferred Outflows or Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2025, the GASB Statement No. 75 reporting period and fiscal year ending date, the District recognized an OPEB expense/(income) of \$107,469 and reported deferred outflows of resources related to OPEB of \$0 and deferred inflows of resources related to OPEB of \$0.

E. Implementation of New GASB Pronouncements

During fiscal year 2025, the following GASB pronouncements were implemented:

GASB Statement No. 101, *Compensated Absences*. This statement amends the existing requirements related to compensated absences by updating the recognition and measurement guidance. The adoption of this standard did not have a material impact on the District's financial statements.

GASB Statement No. 102, *Certain Risk Disclosures*. This statement's objective is to provide users of governmental financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations and constraints. The adoption of this standard did not have a material impact on the District's financial statements.

F. Future GASB Pronouncements

Management is currently assessing the impact the implementation of the following pronouncements will have on the basic financial statements.

The GASB issued Statement No. 103, *Financial Model Reporting Improvements*, for implementation in fiscal year 2026. This statement's objective is to improve key components of the financial reporting model to enhance effectiveness in providing information that is essential for decision making and assisting a government's accountability.

The GASB issued Statement No. 104, *Disclosure of Certain Capital Assets*, for implementation in fiscal year 2026. This statement's objective is to provide separate disclosure of lease assets, intangible right-to-use assets, subscription assets and capital assets held for sale.

REQUIRED SUPPLEMENTARY INFORMATION

GRAFTON, MASSACHUSETTS WATER DISTRICT
Schedule of Revenues and Expenditures - Budgetary Basis (Non-GAAP) -
Budget and Actual - Water Fund
For the Year Ended June 30, 2025

	Budgeted Amounts				Amounts	Variance with
	Original Budget	Final Budget	Actual Budgetary Amounts	Carried Forward to Next Year	Final Budget Positive (Negative)	
Revenues:						
Charges for Services - Water	\$ 3,025,000	\$ 3,025,000	\$ 3,056,526	\$ -	\$ 31,526	
Service and Entrance Fees	50,000	50,000	1,595,400	-	1,545,400	
Miscellaneous Fees	-	-	103,991	-	103,991	
Investment Income	25,000	25,000	93,281	-	68,281	
Total Revenues	3,100,000	3,100,000	4,849,198	-	1,749,198	
Expenditures:						
Current:						
Salaries and wages	767,555	767,555	832,519	-	(64,964)	
Operations and maintenance	692,408	842,408	1,050,105	-	(207,697)	
Professional fees	93,462	93,462	78,372	-	15,090	
Office expenses	70,750	70,750	86,201	-	(15,451)	
Employee and Pension Benefits	301,900	301,900	420,571	-	(118,671)	
Capital Outlay	1,099,527	1,249,527	720,474	487,118	41,935	
Debt Service:						
Principal	455,200	455,200	415,000	-	40,200	
Interest	100,375	100,375	100,375	-	-	
Total Expenditures	3,581,177	3,881,177	3,703,617	487,118	(309,558)	
Excess of Revenues Over (Under) Expenditures	(481,177)	(781,177)	1,145,581	(487,118)	1,439,640	
Other Financing Sources (Uses):						
Operating Transfers In (Out)	-	-	-	-	-	
Total Other Financing Sources (Uses)	-	-	-	-	-	
Net Change in Budgetary Fund Balance	(481,177)	(781,177)	1,145,581	(487,118)	1,439,640	
Other Budgetary Items:						
Budgeted (Surplus)/Deficit	(200,058)	(200,058)				
Use of Fund Balance	-	300,000				
Prior Year Encumbrances	681,235	681,235				
Total Other Budgetary Items	481,177	781,177				
NET BUDGET	\$ -	\$ -				

See Notes to the Required Supplementary Information.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Notes to Schedule of Revenues and Expenditures – Budget and Actual
For the Year Ended June 30, 2025

STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

Pursuant to the Massachusetts General Laws, the Water District adopts an annual budget for all of its Business-type Activities.

All portions of the annual budget are prepared under the direction of the Superintendent and Treasurer. The budget must be approved by the Water District's residents at the annual meeting.

The Statement of Revenues and Expenditures – Budgetary Basis (Non-GAAP) – Budget and Actual presented for the General Fund is displayed on the budgetary basis to provide a meaningful comparison of actual results with the budget.

	Operating and Non-Operating Revenues	Operating and Non-Operating Expenditures
Statement of Revenues, Expenditures and Changes in Net Position	\$ 5,026,435	\$ 3,661,787
<u>Adjustments:</u>		
Eliminate depreciation	-	(1,196,056)
Capital assets acquired through budgeted appropriations	-	696,360
Change in other post-employment benefit liability	-	107,469
Change in other-solar credits	(16,592)	-
Change in revenue accruals	(160,645)	-
Change in expenditure accruals	-	524
Change in compensated absences	-	15,487
Principal payment of long-term debt	-	415,000
Change in accrued interest on long-term debt	-	3,046
Budgetary Basis	\$ 4,849,198	\$ 3,703,617

GRAFTON, MASSACHUSETTS WATER DISTRICT
Required Supplementary Information
Other Post-Employment Benefit Plan Schedules
For the Year Ended June 30, 2025

Schedule of Changes in the Net OPEB Liability:

	<u>6/30/2025</u>	<u>6/30/2024</u>	<u>6/30/2023</u>	<u>6/30/2022</u>
Total OPEB liability				
Service cost	\$ 31,660	\$ 34,701	\$ 41,900	\$ 35,965
Interest on OPEB liability	30,933	24,448	18,592	17,662
Changes in Benefit terms	-	-	-	-
Changes in Assumptions	-	-	-	-
Difference between expected and actual experience	(57,011)	22,482	60,240	(109,377)
Benefit payments, including refunds of member contributions	(24,713)	(5,746)	-	(1,786)
Net change in total OPEB liability	(19,131)	75,885	120,732	(57,536)
Total OPEB liability-beginning	727,830	651,945	531,213	588,749
Total OPEB liability-ending (a)	\$ 708,699	\$ 727,830	\$ 651,945	\$ 531,213
Plan fiduciary net position				
Net investment income	63,338	52,786	30,612	(73,694)
Employer contributions to Trust	49,713	105,746	-	51,786
Benefit payments, including refunds of member contributions	(24,713)	(5,746)	-	(1,786)
Net change in plan fiduciary net position	88,338	152,786	30,612	(23,694)
Total fiduciary net position-beginning	601,582	448,796	418,184	441,878
Total fiduciary net position-ending (b)	\$ 689,920	\$ 601,582	\$ 448,796	\$ 418,184
District's net OPEB liability (a-b)	\$ 18,779	\$ 126,248	\$ 203,149	\$ 113,029

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Required Supplementary Information
Other Post-Employment Benefit Plan Schedules
For the Year Ended June 30, 2025

Schedule of Changes in the Net OPEB Liability:

	6/30/2021	6/30/2020	6/30/2019	6/30/2018
Total OPEB liability				
Service cost	\$ 33,277	\$ 37,664	\$ 24,533	\$ 20,681
Interest on OPEB liability	20,279	15,487	18,211	18,271
Changes in Benefit terms	-	-	-	-
Changes in Assumptions	-	-	-	-
Difference between expected and actual experience	(40,101)	83,768	(55,541)	(59,693)
Benefit payments, including refunds of member contributions	(4,115)	-	-	-
Net change in total OPEB liability	9,340	136,919	(12,797)	(20,741)
Total OPEB liability-beginning	579,409	442,490	455,287	476,028
Total OPEB liability-ending (a)	\$ 588,749	\$ 579,409	\$ 442,490	\$ 455,287
Plan fiduciary net position				
Net investment income	82,802	7,924	15,792	7,043
Employer contributions to Trust	54,115	50,000	50,000	100,000
Benefit payments, including refunds of member contributions	(4,115)	-	-	-
Net change in plan fiduciary net position	132,802	57,924	65,792	107,043
Total fiduciary net position-beginning	309,076	251,152	185,360	78,317
Total fiduciary net position-ending (b)	\$ 441,878	\$ 309,076	\$ 251,152	\$ 185,360
District's net OPEB liability (a-b)	\$ 146,871	\$ 270,333	\$ 191,338	\$ 269,927

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Required Supplementary Information
Other Post-Employment Benefit Plan Schedules
For the Year Ended June 30, 2025

Schedule of Net OPEB Liability:

	6/30/2025	6/30/2024	6/30/2023	6/30/2022
Total OPEB liability	\$ 708,699	\$ 727,830	\$ 651,945	\$ 531,213
Less: Plan fiduciary net position	(689,920)	(601,582)	(448,796)	(418,184)
District's Net OPEB liability	<u>\$ 18,779</u>	<u>\$ 126,248</u>	<u>\$ 203,149</u>	<u>\$ 113,029</u>
Plan fiduciary net position as a percentage of the total OPEB liability	97.4%	82.7%	68.8%	78.7%
District's share of covered employee payroll	\$ 802,314	\$ 734,685	\$ 633,333	\$ 548,091
Participating employer net OPEB liability (asset) as a percentage of covered-employee payroll	2.3%	17.2%	32.1%	20.6%

Schedule of Contributions:

	6/30/2025	6/30/2024	6/30/2023	6/30/2022
Actuarially determined contribution	\$ 24,713	\$ 5,746	\$ -	\$ 1,786
Less: Contributions in relation to the actuarially determined contribution	(49,713)	(105,746)	-	(51,786)
Contribution deficiency (excess)	<u>\$ (25,000)</u>	<u>\$ (100,000)</u>	<u>\$ -</u>	<u>\$ (50,000)</u>
District's share of covered employee payroll	\$ 802,314	\$ 734,685	\$ 633,333	\$ 548,091
Contributions percentage of covered-employee payroll	6.2%	14.4%	0.0%	9.4%
Annual money-weighted rate of return net of investment expense	N/A	N/A	N/A	N/A

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Required Supplementary Information
Other Post-Employment Benefit Plan Schedules
For the Year Ended June 30, 2025

Schedule of Net OPEB Liability:

	6/30/2021	6/30/2020	6/30/2019	6/30/2018
Total OPEB liability	\$ 588,749	\$ 579,409	\$ 442,490	\$ 455,287
Less: Plan fiduciary net position	(441,878)	(309,076)	(251,152)	(185,360)
District's Net OPEB liability	<u>\$ 146,871</u>	<u>\$ 270,333</u>	<u>\$ 191,338</u>	<u>\$ 269,927</u>
Plan fiduciary net position as a percentage of the total OPEB liability	75.1%	53.3%	56.8%	40.7%
District's share of covered employee payroll	\$ 535,492	\$ 545,209	\$ 492,936	\$ 462,078
Participating employer net OPEB liability (asset) as a percentage of covered-employee payroll	27.4%	49.6%	38.8%	58.4%

Schedule of Contributions:

	6/30/2021	6/30/2020	6/30/2019	6/30/2018
Actuarially determined contribution	\$ 4,115	\$ -	\$ -	\$ -
Less: Contributions in relation to the actuarially determined contribution	(54,115)	(50,000)	(50,000)	(100,000)
Contribution deficiency (excess)	<u>\$ (50,000)</u>	<u>\$ (50,000)</u>	<u>\$ (50,000)</u>	<u>\$ (100,000)</u>
District's share of covered employee payroll	\$ 535,492	\$ 545,209	\$ 492,936	\$ 462,078
Contributions percentage of covered-employee payroll	10.1%	9.2%	10.1%	21.6%
Annual money-weighted rate of return net of investment expense	N/A	N/A	N/A	N/A

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

GRAFTON, MASSACHUSETTS WATER DISTRICT
Required Supplementary Information
Other Post-Employment Benefit Plan Schedules
For the Year Ended June 30, 2025

Schedule of Funding Progress:

Other Post Employment Benefits						
Measurement Date	Actuarial Fiduciary Net Position (A)	Actuarial Total OPEB Liability (B)	Actuarial Net OPEB Liability (B-A)	Actuarial Funded Ratio (A/B)	Actuarial Covered Payroll (C)	Actuarial Percentage of Covered Payroll ((B-A)/C)
6/30/2025	\$ 689,920	\$ 708,699	\$ 18,779	97.4%	\$ 802,314	2.3%
6/30/2024	\$ 601,582	\$ 727,830	\$ 126,248	82.7%	\$ 734,685	17.2%
6/30/2023	\$ 448,796	\$ 651,945	\$ 203,149	68.8%	\$ 633,333	32.1%
6/30/2022	\$ 418,184	\$ 531,213	\$ 113,029	78.7%	\$ 548,091	20.6%
6/30/2021	\$ 441,878	\$ 588,749	\$ 146,871	75.1%	\$ 535,492	27.4%
6/30/2020	\$ 309,076	\$ 579,409	\$ 270,333	53.3%	\$ 545,209	49.6%
6/30/2019	\$ 251,152	\$ 442,490	\$ 191,338	56.8%	\$ 492,936	38.8%
6/30/2018	\$ 185,360	\$ 455,287	\$ 269,927	40.7%	\$ 462,078	58.4%

Note: These schedules are intended to present information for 10 years. Until a 10-year trend is compiled, the information is presented for those years the information is available.

SUPPLEMENTARY SCHEDULE

GRAFTON, MASSACHUSETTS WATER DISTRICT
SCHEDULE OF ACCOUNTS RECEIVABLE
JULY 1, 2024 TO JUNE 30, 2025

	Accounts Receivable July 1, 2024	Amounts Billed	Abatements and Adjustments	Collections Net of Refunds and Overpayments	Accounts Receivable June 30, 2025	Accounts Receivable Per Detail June 30, 2025
Water Rates	\$ 705,527	\$ 3,217,613	\$ -	\$ 3,065,292	\$ 857,848	\$ 857,848
Betterments:						
North Street	\$ 3,944	\$ 210	\$ -	\$ -	\$ 4,154	\$ 4,154
Stonebrook	19,545	210	-	-	19,755	19,755
	\$ 23,489	\$ 420	\$ -	\$ -	\$ 23,909	\$ 23,909

**COMMONWEALTH OF MASSACHUSETTS
GRAFTON WATER DISTRICT
WARRANT**

Worcester, ss:

To the Clerk of the Grafton Water District, in the County of Worcester:

Greetings:

In the name of the Commonwealth of Massachusetts, you are directed to notify and warn the voters of the territory included within the boundaries of that Grafton Water District in the Town of Grafton, as established by Chapter 135 of the Acts of 1984 and amended by Chapter 427 of the Acts of 1987, to meet at the office of the Grafton Water District, 44 Millbury Street, Grafton, MA on Tuesday the 28th day of April 2026, at five thirty o'clock, p.m., to act on the following articles hereinafter mentioned.

Article 1. To see if the District will accept the Annual Report of the District Commissioners or take any action relative thereto.

Article 2. To see if the District will accept the Annual Report of the District Treasurer or take any action relative thereto.

Article 3. To see if the District will vote to appropriate from the income of the District the sum of \$3,361,165.00 (three million three hundred sixty-one thousand one hundred sixty-five and no cents) as the Fiscal 2027 budget as printed in the Annual Report to defray the usual expenses of the District or take any action relative thereto.

Article 4. To see if the District will vote to raise and appropriate from the income of the District, borrow, or transfer from available funds the sum of \$1,100,000.00 (one million one hundred thousand dollars and no cents) to fund the watermain replacement from 60 Worcester street to the Grafton Common, including design, engineering and related appurtenances or take any action relative thereto.

Article 5. To see if the District will vote to appropriate from the income of the District or transfer from available funds the sum of \$145,000.00 (one hundred forty-five thousand dollars and no cents) to purchase meters as part of a meter replacement program or take any action relative thereto.

Article 6. To see if the District will vote to appropriate from the income of the District or transfer from available funds a sum of money to supplement funds appropriated under Article 4 at the Special District Meeting on December 13, 2023 for the engineering to perform water quality pilot testing and report for the future design and construction of an iron, manganese and PFAS treatment plant at the Trinity Avenue, East Street and Worcester Street wells, or take any action relative thereto.

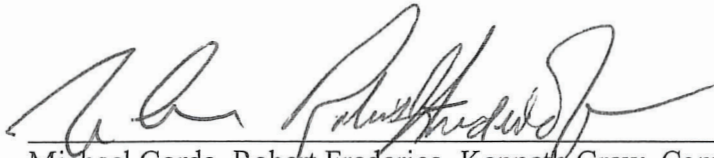
Article 7. To see if the District will vote to authorize the Treasurer, with the approval of

the Board of Water Commissioners, to borrow in anticipation of revenue under MGL Chapter 44, Section 4, a sum or take any action relative thereto.

Article 8. To see if the District will vote to authorize the Board of Water Commissioners to make pre-payments against existing loans, including the General Obligation Refunding Bonds and the Multipurpose Loan of 2022 as shown in the Annual Audit report or take any action relative thereto.

And you are directed to serve this warrant by posting attested copies thereof in two or more public places in the territory of the Grafton Water District at least fourteen days before the time of said meeting.

Hereof fail not, and making do return of this warrant, with your doings thereon, to the Commissioners of the Grafton Water District before the opening of said meeting.
Given under our hands this 1st day of April in the year two thousand and twenty-six.

Three handwritten signatures in cursive script, written in dark ink, positioned above a horizontal line. The signatures are of Michael Corda, Robert Frederico, and Kenneth Grew.

Michael Corda, Robert Frederico, Kenneth Grew, Commissioners

**Grafton Water District
Annual Budget**

	2025-2026 Budget	2026-2027 Proposal	Change
Maintenance & Operation			
Salaries	\$ 740,162	\$ 768,630	3.8%
Benefits	\$ 301,562	\$ 453,160	50.3%
Maintenance	\$ 415,500	\$ 518,500	24.8%
Utilities	\$ 133,500	\$ 141,500	6.0%
Chemicals	\$ 98,500	\$ 100,500	2.0%
Engineering Services	\$ 45,000	\$ 20,000	-55.6%
Miscellaneous	\$ 2,950	\$ 2,900	-1.7%
Sub Total	\$ 1,737,174	\$ 2,005,190	15.4%
Administrative Expenses			
Office & Supplies	\$ 79,500	\$ 88,500	11.3%
Insurance	\$ 30,000	\$ 40,000	33.3%
Accounting	\$ 12,000	\$ 13,000	8.3%
Legal	\$ 10,000	\$ 8,000	-20.0%
Officers Fee	\$ 3,000	\$ 3,000	0.0%
Clerk's Fee	\$ 500	\$ 500	0.0%
Moderator's Fee	\$ 300	\$ 300	0.0%
Treasurer's Fee	\$ 18,000	\$ 18,000	0.0%
Sub-Total	\$ 153,300	\$ 171,300	11.7%
Debt Service	\$ 510,825	\$ 784,675	34.90%
Capital			
Gen. System Improvements	\$ 325,000	\$ 325,000	0.0%
Vehicle	\$ 75,000	\$ 75,000	0.0%
Sub-Total	\$ 400,000	\$ 400,000	0.0%
Total Expenditures	\$ 2,801,299	\$ 3,361,165	20.0%
Total Revenue(Anticipated)	\$ 2,925,000	\$ 3,850,000	31.6%